

# and and LICENSING ACT 2003 Functions)

| Title:   | Licensing Panel (Licensing Act 2003 Functions)  |
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| Date:    | 3 September 2018 28 September 2018  |
| Time:    | 10.00am   |
| Venue    | Hove Town Hall, Room G90  |
| Members: | Councillors:<br>Hyde, Marsh and O'Quinn   |
| Contact: | Greg Weaver Democratic Services Officer 01273 291214 greg.weaver@brighton-hove.gov.uk |

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|          |  |  |  |  |  |

#### **AGENDA**

Part One Page

#### 28 TO APPOINT A CHAIR FOR THE MEETING

#### **WELCOME & INTRODUCTIONS**

#### 29 PROCEDURAL BUSINESS

(a) **Declaration of Substitutes:** Where Councillors are unable to attend a meeting, a substitute Member from the Licensing Committee may attend, speak and vote in their place for that meeting.

# (b) Declarations of Interest:

- (a) Disclosable pecuniary interests;
- (b) Any other interests required to be registered under the local code:
- (c) Any other general interest as a result of which a decision on the matter might reasonably be regarded as affecting you or a partner more than a majority of other people or businesses in the ward/s affected by the decision.

In each case, you need to declare

- (i) the item on the agenda the interest relates to;
- (ii) the nature of the interest; and
- (iii) whether it is a disclosable pecuniary interest or some other interest.

If unsure, Members should seek advice from the committee lawyer or administrator preferably before the meeting.

(c) **Exclusion of Press and Public:** To consider whether, in view of the nature of the business to be transacted, or the nature of the proceedings, the press and public should be excluded from the meeting when any of the following items are under consideration.

**NOTE:** Any item appearing in Part Two of the Agenda states in its heading the category under which the information disclosed in the report is exempt from disclosure and therefore not available to the public.

A list and description of the exempt categories is available for public inspection at Brighton and Hove Town Halls.

# 30 THE HAUNT LICENSING PANEL (LICENSING ACT 2003 FUNCTIONS) 5 - 56

Contact Officer: Sarah Cornell Tel: 01273 295801

Ward Affected: Regency

#### LICENSING PANEL (LICENSING ACT 2003 FUNCTIONS)

NOTES: Applicants, Agents, Representatives from Statutory

Authorities and Other Interested Parties are kindly requested to wait outside before the beginning of the hearing until called in together by the clerk.

There may be more than one item on this agenda, and as such the item you are interested in may not be heard until later in the day. However, the Chair reserves the right to alter the running order of the agenda at the start of the meeting without prior notice.

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Date of Publication – Monday, 20 August 2018

# **Licensing Panel** (Licensing Act 2003 Functions)

# Agenda Item 30

Brighton & Hove City Council

Subject: Application for a New Premises Licence under the

**Licensing Act 2003** 

Premises: The Haunt

75-79 East Street

Brighton BN1 1NF

Applicant: Mr Matthew Felton-Dimmack

Date of Meeting: 3 September 2018

Report of: Executive Director of Neighbourhoods,

**Communities & Housing** 

Contact Officer: Name: Sarah Cornell Tel: (01273) 295801

Email: sarah.cornell@brighton-hove.gcsx.gov.uk

Ward(s) affected: Regency

#### FOR GENERAL RELEASE

#### 1. PURPOSE OF REPORT AND POLICY CONTEXT

1.1 To determine an application for a New Premises Licence under the Licensing Act 2003 for The Haunt.

#### 2. RECOMMENDATIONS:

2.1 That the Panel determine an application for a New Premises Licence under the Licensing Act 2003 for The Haunt.

#### 3. CONTEXT/BACKGROUND INFORMATION & CONSULTATION

- 3.1 The application is for a New Premises Licence under the Licensing Act 2003. The application proposes a live music venue and bar.
- 3.2 Part M (operating schedule) of the application is detailed at Appendix A proposed plan of the premises is attached at Appendix B

# 3.3 Summary table of proposed activities

|                       | Proposed            |  |
|-----------------------|---------------------|--|
| B) Films              | Every Day           |  |
|                       | 11:00 to 04:00      |  |
| E) Live music         | Every Day           |  |
|                       | 11:00 to 04:00      |  |
| F) Recorded Music     | Every Day           |  |
|                       | 11:00 to 04:00      |  |
| G) Performance of     | Every Day           |  |
| Dance                 | 11:00 to 04:00      |  |
| H) Anything of a      | Every Day           |  |
| similar description   | 11:00 to 04:00      |  |
| within e, f ,or g     |                     |  |
| L) Late Night         | Every Day           |  |
| Refreshment           | 23:00 to 04:00      |  |
| M) Supply of Alcohol  | Every Day           |  |
|                       | 11:00 to 04:00      |  |
|                       | On and off premises |  |
| O) Hours premises are | Every Day           |  |
| open to public        | 11:00 to 04:30      |  |

# For all of the above - Non-standard timings:

On the day when British Summer Time commences, and on that day only, opening hours will be extended by one hour. On St Georges Day, Valentine's Day, St Patrick's Day, St Andrews Day and St David's Day opening hours will be extended by one hour. Bank Holidays Friday to Monday inclusive opening hours will be extended by one hour and from 18th December to 30th December and January 1st, opening hours will be extended from the end of permitted hours on New Year's Eve to the Start of permitted hours on New Year's Day.

On special occasions notified to the Police and Council at least 7 days in advance for the hours agreed with their consent. (with police having an absolute veto).

3.4 Cumulative Impact. The premises fall within the Cumulative Impact Area ("The Area") (see paragraphs 3.1 – 3.1.8).

# Representations received

- 3.5 Details of the representations made are notified to applicants on receipt by the Licensing Authority using a pro-forma. A summary appears below:
- 3.6 12 representations were received. They were received from local residents, local businesses, Resident Associations, local Councillors, Sussex Police & The Licensing Authority.
- 3.7 Representations received had concerns relating to Prevention of Crime and Disorder, Cumulative Impact, Public Safety, Prevention of Public Nuisance & Protection of Children from Harm.

3.8 Full details of the representations are attached at Appendix C. A map of the location of the premises and showing those representations within the locality is at Appendix D. Please note that Responsible Authorities, Residents Associations and reps further afield are not shown on the map but can be found at Appendix C.

#### 4. COMMENTARY ON THE LICENSING POLICY

4.1 The following extracts from Brighton & Hove City Council Statement of Licensing Policy are considered relevant to this application and **are numbered as they appear in the policy**:

#### 1. Introduction

- 1.1 This Statement of Licensing Policy has been prepared in accordance with the provisions of the Licensing Act 2003 (the Act) and having regard to Guidance issued by the Home Office under Section 182 of the act. The licensing authority is Brighton & Hove City Council. The purpose of this statement is to promote the licensing objectives and set out a general approach to making licensing decisions. The discretion of the licensing authority in relation to applications under the act is only engaged if 'relevant representations' are made by other persons or responsible authorities. This policy will inform the approach to be taken when deciding applications and imposing conditions when relevant representations are received. It is also intended as a guide for applicants as to what to include in their operating schedules, always recognising that if no representations are received, the application must be granted. The licensing authority must carry out its functions with a view to promoting the licensing objectives and this policy is framed around those objectives. Each application will be given individual consideration on its merit. The scope of this policy covers the following:
  - Retail sales of alcohol;
  - The supply of alcohol by or on behalf of a club, or to the order of, a member of the club;
  - The provision of regulated entertainment;
  - The provision of late night refreshment.

# 1.2 The licensing objectives are: -

- (a) Prevention of crime and disorder;
- (b) Public safety;
- (c) Prevention of public nuisance;
- (d) Protection of children from harm.

#### 1.3 Scope

Licensing is about regulating licensable activities on licensed premises, by qualifying clubs and at temporary events. Any conditions attached to various authorisations will be focused on matters which are within the control of individual licensees and others with relevant authorisations; i.e. the premises and its vicinity. Each application will be

given individual consideration on its merit. Nothing in this policy shall undermine the right of any individual to apply under the terms of the act for a variety of permissions and to have any such application considered on its individual merits. Similarly, nothing in this policy shall override the right of any person to make representations on an application or seek a review of a licence or certificate where provision has been made for them to do so in the act.

#### 3 Special Policies and Initiatives

#### 3.1 Cumulative impact

- 3.1.1 The licensing authority may receive representations from either a responsible authority or other persons that the premises will give rise to a negative cumulative impact on one or more of the licensing objectives. This should not, however, be confused with 'need' which relates more to the commercial demand for a particular type of premises. The issue of 'need' is therefore a matter for the market to decide and can, in some circumstances, be a matter for planning consideration; need therefore does not form part of this licensing policy statement.
- 3.1.2 Special Policy Cumulative Impact is defined as the potential impact upon the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area.

The licensing authority, after careful consideration, has determined that the concentration of licensed premises in an area of the city centre is causing problems of crime and disorder and public nuisance, and that therefore an approach to 'Cumulative Impact' is necessary as part of its statement of licensing policy. The first Special Policy incorporating a Cumulative Impact Zone (CIZ) and Special Stress Areas (SSA's) were adopted in March 2008. Since that date, the licensing authority has kept the CIZ and SSA's under review. On 15 December 2011 Full Council resolved to expand the CIZ and the special stress area, covering 1.5% of the administrative area of Brighton & Hove City Council. On 20th November 2014 Licensing Committee resolved to confirm the current CIZ and SSA as defined in the current Statement of Licensing Policy.

3.1.3 This special policy will refer to a Cumulative Impact Zone ("the CIZ") in the Brighton city centre, a detailed plan of which is shown below.

# **Brighton & Hove City Council - Cumulative Impact Area**



The Cumulative Impact Area comprises the area bounded by and including: the north side of Western Road, Brighton from its intersection with the west side of Holland Road to the junction with the west side of Dyke Road at its eastern end; from there, north-east to the junction of the north side of Ayr Street with the west side of Queens Road and then northward to the north-west corner of Surrey Street junction with Queens Road; thence along the north side of Trafalgar Street eastwards to its junction with York Place and continuing south-east across to Grand Parade, then south to the junction of Edward Street; along the north side of Edward Street to the east side of its junction with Egremont Place and southward along the eastern sides of Upper Rock Gardens and Rock Gardens; southward to the mean water mark and following the mean water line westward to a point due south of the west boundary of Holland Road; northward to that point and along the west side of Holland Road to its northwest boundary and then diagonally across Western Road to its intersection with the west side of Holland Road.

- 3.1.4 The special policy will only be overridden in exceptional circumstances. The effect of this special policy is that applications for new premises licences or club premises certificates within the area, or variations which are likely to add to the existing Cumulative Impact, will be refused following relevant representations. This presumption can be rebutted by the applicant if they can show that their application will have no negative Cumulative Impact.
- 3.1.5 This special policy also applies to all new premises licences and club premises certificates, for example pubs, restaurants and take-away establishments. Off licences also come within this policy as they can contribute to problems of street drinking, proxy purchasing, dispersal issues, preloading and excessive drinking and related disorder.
- 3.1.6 The presumption of refusal does not relieve responsible authorities or other persons of the need to make a relevant representation. If there are no representations, the licensing authority must grant the application in terms consistent with the operating schedule submitted.
- 3.1.7 Furthermore, this special policy is not absolute. Upon receipt of a relevant representation, the licensing authority will always consider the circumstances of each case and whether there are exceptional circumstances to justify departing from its special policy in the light of the individual circumstances of the case. If an application is unlikely to add to the cumulative impact of the area, it may be granted. The impact can be expected to be different for premises with different styles and characteristics. For example, while a large nightclub or high capacity public house might add to problems of cumulative impact, a small restaurant, theatre or live music venue (where alcohol is not the primary activity) may be considered exceptional circumstances. The fact that a premises will be/is exceptionally well managed with a well-qualified applicant, or that there are no residential premises nearby, will not be considered exceptional.
- 3.1.8 If the licensing authority decides that an application should be refused, it will still need to show that the grant of the application would undermine the promotion of one of the licensing objectives and that conditions would be ineffective in preventing the problems involved.

# 3.3 The Matrix Approach

#### The Licensing Authority will support:

3.3.1 Diversity of premises: ensures that there is a mix of the different types of licensed premises and attracts a more diverse range of customers from different age groups, different communities and with different attitudes to alcohol consumption. It gives potential for positively changing the ambience of the city or an area of it. This will have a positive effect in reducing people's fear of crime and in increasing the number of evening visitors to the city centre. The Community Safety Strategy recognises that too many single uses in a confined area and patrons turning out onto the streets at the same time may create opportunities for violent crime and public disorder and therefore supports: mixed use venues encouraging a wider age balance.

3.3.2 A "matrix" approach to licensing decisions has been adopted and is set out below. It provides a framework of what the licensing authority would like to see within its area and gives an indication of the likelihood of success or otherwise to investor and businesses making applications.

Matrix approach for licensing decisions in a Statement of Licensing Policy (times relates to licensable activities)

|   | Cumulative<br>Impact Area  | Special<br>Stress Area     | Marina | Other Areas  |
|---|----------------------------|----------------------------|--------|--|
| Restaurant  | Yes<br>(midnight)          | Yes<br>(midnight)          | Yes    | Yes<br>(midnight)  |
| Café bar  | Yes (11.30)                | Yes<br>(midnight)          | Yes    | Yes<br>(midnight)  |
| Late Night Takeaways                              | No                         | Yes<br>(midnight)          | Yes    | Yes<br>(midnight)  |
| Night Club  | No                         | No                         | Yes    | No   |
| Pub   | No                         | Yes (11pm)                 | Yes    | Yes<br>(midnight)  |
| Non-<br>alcohol<br>lead (e.g.<br>Theatre)         | Yes<br>(favourable)        | Yes<br>(favourable)        | Yes    | Yes<br>(favourable)  |
| Off-licence                                       | No                         | No                         | Yes    | Yes ( Up to 11pm but if in densely residential area may be earlier – see note 7 below) |
| Members<br>Club (club<br>premises<br>certificate) | Yes (<100 capacity) (11pm) | Yes (<100 capacity) (11pm) | Yes    | Yes  |

Notes on matrix

Subject to the following notes, the policy, as represented in the matrix, will be strictly adhered to:

- 1) Each application will be considered on individual merit
- 2) Applications within the CIZ are subject to the special policy on cumulative impact at para 3.1, and those within the special stress area to the special stress policy considerations at para 3.2.
- 3) Departure from the matrix policy is expected only in exceptional circumstances

- 4) Exceptional circumstances will not include quality of management or size of venue except where explicitly stated in policy matrix.
- 5) Exceptional circumstances may include: consultation with and meeting requirements of responsible authorities, an appropriate corporate social responsibility policy, community contribution to offset impact (such as financial contribution to infrastructure), community support, alcohol sale ancillary to business activity (demonstrable to responsible authorities and licensing authority, for instance by licence condition allowing authorised officers access to sales accounts).
- The following licensing activities are encouraged and valued by the licensing authority: outdoor regulated entertainment, community based street parties, member's clubs, traditional pubs outside the city centre and non-alcohol led licensable activities, particularly within city centre.
- 7) Other Areas; consideration will be given to the nature of the area and location in relation to any application. In a residential area for example the concerns of local residents will be relevant when considering applications for off-licences, pubs or café bars, especially if there is evidence of anti-social behaviour, street drinking or underage drinking. Earlier closing times may be appropriate. Regard will be had to the Public Health Framework for assessing alcohol licensing and the Street Community and Drug Activity Profile. These documents are available on the following page of our website www.brighton-hove.gov.uk/licensingact.
- 8) In an area where there are already several existing off-licences and where representations are received about negative cumulative impact on the licensing objectives of a further premises, the application may be refused on these grounds.
- 9) Outdoor events will be supported where arranged through the council's event planning process. Generally, regulated entertainment in the open air including tents and marquees should have a maximum closure hour of 2300. Earlier hours may be imposed in sensitive open spaces or near residential areas. The Licensing Authority will have regard to Noise Council guidance.

#### 3.4 Night-time Economy Safeguarding Initiatives

Safe Space, run by the YMCA Downsink Group, on West Street runs throughout the year on Fridays and Saturdays (11-3.30am) from its base in St Pauls Church, West Street. The project is intended to provide a safe place for users of the night time economy who are rendered more vulnerable due to alcohol and/or drug use. First Aid is provided by The British Red Cross with emotional and practical support from the YMCA. During the spring and summer months a mobile outreach team also operates along the seafront. Mobile teams also operate on New Year's Eve in the Kemp Town and East Street areas. The Licensing Authority supports initiatives such as The YMCA's sexual exploitation project, WiSE Project and the Brighton Beach Patrol (Quad Bike), and police vulnerability training, which increase awareness of sexual exploitation in the night time economy. These strands of work aim to speak to workers such as pub and bar staff, door staff, fast food outlets, taxi firms and hotels to encourage them to look out for signs of sexual exploitation and inform them of how to report incidents of concern. The other strands of work involve talking to customers in the city centre and on student campuses about staying safe and looking out for other people using interactive beermats and informative leaflets. The Brighton Beach Patrol is operated by Resolve Security Solutions Ltd and utilises a quad bike and SIA security staff to patrol the beach between the Piers protecting the vulnerable from potential drownings, assaults, intoxication and safeguarding matters.

3.4.1 Sussex Police are rolling out vulnerability awareness sessions to both police staff and those working in the night time economy in Brighton and Force wide. The training is devised to ensure officers and those working in the Night Time Economy are aware of the signs of vulnerability, which can include a variety of different factors including intoxication, age, losing contact with friends, not being familiar with the area.

#### 3.9 Promoters and irresponsible drinks promotions

3.9.1 The Licensing Act 2003 makes no mention or provision for the use of promoters within licensed premises. Many of the late night bars and clubs within the Brighton & Hove Cumulative Impact Area regularly hire promoters to sell nights at their venues. In recent years with the introduction of promoters within the Brighton night time economy, several issues have arisen. This includes promoters vouching for underage customers to get them inside licensed premises where they can access alcohol, providing flyers to passers-by who throw them on the floor and irresponsible promotions for their nights. Many premises now have an agreement with their promoter for acceptable promotions and behaviour which includes the signing of a written contract of expectations. This shows premises evidencing their due diligence and ensures that promotion companies know what is expected of them. The contract could include, obligations to pick up self-generated litter, verification of ages of their customers and users of their social media, promoters being over the age of 18 and responsible advertising on social media.

3.9.2 The Licensing Authority expect licensed premises to develop staff policy and training on recognising signs of drunkenness and vulnerability, for example, offering drinking water and tips for refusing customers who appear drunk. And discourage company polices that promote bonuses and sales incentives for selling alcohol. Licensing Authority will expect necessary precautionary processes to restrict drunkenness, e.g. Licensing Guidance states happy hours should not be designed to encourage individuals to drink excessively or rapidly.

#### 4 Prevention of Crime and Disorder

- 4.1.1 The following details and measures are intended to address the need for the prevention of crime and disorder which may be associated with licensed premises and certificated club premises. Conditions attached to licences and certificates will, as far as possible, reflect local crime reduction strategies.
- 4.1.2 The licensing authority acknowledges that training and good management play a key part in preventing alcohol and drug related crime. The authority expects that all licensees of on-licensed premises attend training programmes which will raise their awareness of the issues relating to drugs and violence in licensed premises, and that suitable training be extended to all bar staff and door supervisors so that drug dealers and users will be deterred from using licensed premises for illegal purposes and that incidents of violence in licensed premises will be reduced. Licensees are also encouraged to attend training programmes to help identify children at risk and issues of basic child protection. It is the duty of the designated premises supervisor (DPS) to train staff on induction concerning conditions on their premises licence.
- 4.1.3 It is expected that the DPS will spend a significant amount of time on the premises. When not on the premises it will be essential that the DPS is contactable, particularly should problems arise with the premises and that staff are authorised by the DPS.
- 4.1.4 The location of violent attacks, anti-social behaviour and hate crime or related incidents may be used to justify closing times.
- 4.1.5 Measures put in place should support the intentions of Operation Marble (police operational order), which aims to prevent incidents of crime and disorder within the night time economy, at weekends. Operation Marble operates with a view to minimising the risk to the public of being a victim of public place violent crime; to reduce incidents of violent crime and public disorder within the city centre; to deal positively with offences and offenders; to secure and preserve evidence which will assist in the prosecution of offenders and to support the night time economy and the responsibly run businesses within it.

#### 4.2 Sussex Police

4.2.1 The Police have experienced a shift in peak times during the policing of the night time economy with an increasing demand for resources further into the early hours of the morning. This may be indicative of individuals coming out later into the night time economy due to changes in disposable income. This is coupled with the increases in 'pre-loading,' when individuals coming into the night time economy have already consumed alcohol purchased at home. There has also

been a noticeable increase in licensing activity mid-week. This has been partly due to the large student population taking advantage of a more affordable week night economy. Likewise, licensed venues have encouraged a wider customer base by hosting regular themed nights and offering discounted alcohol and entry. These trends provide obvious challenges to both the licensed on-trade and the police when assessing and responding to levels of drunkenness.

- 4.2.2 Dispersal from the city centre during the late evening and early morning continues to provide policing challenges. Over recent years, there has been a proliferation of off-licences and late night refreshment venues along the city's arterial routes. This has led to incident 'hot spots' where patrons from the night time economy continue to interact, albeit away from any safety measures afforded by on-licences. As such, Sussex Police support the Council's Special Policy in offering guidance to both applicants and the Licensing Committee in relation to off-licences and late night refreshment licences.
- 4.2.3 Sussex Police have a growing concern that, despite staff training in agerestricted sales, under age individuals are still being served alcohol in some of the city's licensed premises. As such, regular intelligence-led 'test-purchase' operations are conducted. Between December 2013 and July 2014, 21 off-licences and 13 on-licences were tested. 38% of the off-licences failed in contrast with a 85% failure rate with the on-licences; indicating a considerable risk in this area of the trade. It is anticipated that initiatives, including the introduction of identification scanning machines at premises throughout the city, will go some way to mitigate this risk. Sussex Police also continue to work alongside the Business Crime Reduction Partnership to tackle the problem of those who use false identification to enter licensed premises and purchase alcohol.
- 4.2.4 Brighton and Hove Police are working closely with venues and other organisations within the city to protect vulnerable people from becoming victims of crime. This includes such measures as offering vulnerability training and supporting initiatives such as mobile teams of volunteers actively checking peoples well-being.
- 4.2.5 Policing the night time economy continues to provide a challenge and in the climate of limited resources and newly emerging problems, Sussex Police support maintaining the Council's Special Policy which defines cumulative impact and special stress. Sussex Police also recognise and support businesses which are aware of their social responsibilities and as such, actively contribute towards keeping Brighton and Hove a safe and enjoyable city

# 4.3 Care, control and supervision of premises

4.3.1 The Licensing authority supports the Business Crime Reduction Partnership and other approved schemes. Where appropriate, premises licence holders should be members of the BCRP for the deterrence to violent crime that such membership provides. The BCRP NightSafe radio scheme is normally expected as an operational requirement for city centre bars, clubs and pubs and is an example of good practice in achieving the aim of reducing crime and disorder and improving public safety. Well managed pub-watch schemes provide information exchange between the premises licence holders and responsible

authorities that reduce and deter violent crime and disorder. The council will support a responsible licensing scheme.

- 4.3.2 The effective management and supervision of a venue is a key factor in reducing crime and disorder, both within it and outside. The police will consider the applicants, objecting to the application where appropriate. The police may suggest crime prevention measures in relation to, for example, the internal layout of the premises, closed-circuit television, help points, lighting and security staff. The police may ask for conditions which support such measures to be imposed when licensing applications are granted, eg type of licence, capacity, operating hours restrictions.
- 4.3.3 Following the grant of a licence, the management and supervision of the premises, in so far as it might impact on crime and disorder, will continue to be monitored. Particular attention will be paid to any licensed premises where there is evidence of criminal activity or any association with racist or homophobic crime. The licensing authority will keep itself well briefed on the nature, location and type of premises where alcohol related violence and disorder are occurring so it can take full account of the facts and avoid exacerbating problems as required by the Community Safety Strategy. Where licensed premises are found to cause nuisance or be associated with disorder or unreasonable disturbance, the review process may be invoked, and powers of revocation or the imposition of conditions may be considered. Conditions may include use of closed-circuit television, licensed door supervisors and earlier closing times. Such action to restrict the operation may be taken for trial periods to allow businesses an opportunity to remedy existing disorder, nuisance or disturbance.
- 4.3.4 This policy recognises the use of registered Door Supervisors All Door Supervisors will be licensed by the Security Industries Authority. Mobile security units and similar systems are in use by some premises operators as a means of providing security cover at very short notice at premises which may not normally require a permanent security presence. The Licensing Strategy Group has sought to define the standards and operating guidance for such mobile units, which will be in need of regular review. This policy endorses the use of units following such guidance and standards in appropriate circumstances. A copy can be found on the licensing pages of the council's website.
- 4.3.5 The development of codes of practice and general operating standards for security companies is encouraged for local businesses; premises operators are urged to ensure that security services, when engaged, are provided by suitably qualified businesses operating to recognised standards and who should be working towards SIA accreditation.
- 4.3.6 Enforcement will be achieved by the enforcement policy.

# 5 Public Safety

5.1 The following details and measures are intended to address the need for the protection of public safety which may be associated with licensed premises and certificated club premises.

- 5.1.1 The permitted capacity is a limit on the number of persons who may be on the premises at any time, following a recommendation by the relevant fire and rescue authority under the Regulatory Reform (Fire Safety) Order 2005. For any application for a premises licence or club premises certificate for premises without an existing permitted capacity where the applicant wishes to take advantage of the special provisions set out in section 177 of the 2003 Act, the applicant should conduct their own risk assessment as to the appropriate capacity of the premises. They should send their recommendation to the fire and rescue authority which will consider it and decide what the "permitted capacity" of those premises should be.
- 5.1.2 Normally in the city centre, pubs and clubs will be expected to operate using polycarbonate or toughened/shatterproof glass.
- 5.1.3 Conditions may be imposed in accordance with operating schedules to protect public safety including where justified:
  - (a) provision of closed-circuit television and panic buttons.
  - (b) use of shatterproof drinking vessels; bottles requiring use of toughened glass or plastic should normally be required unless applicants can show exceptional reasons.
  - (c) use of door supervisors, licensed by the Security Industry Authority.
  - (d) requirement of a minimum of a licensed door supervisor for every 100 customers in nightclubs and large city centre pubs or as indicated by risk assessment.
  - (e) occupant capacity conditions will be applied where appropriate.
  - (f) the provision of designated and suitably trained first aiders.

#### 6 Prevention of Public Nuisance

- 6.1 The following details and measures are intended to address the need for the prevention of public nuisance which may be associated with licensed premises and certificated club premises.
- 6.1.1 In determining applications for new and varied licences, regard will be had to the location of premises, the type and construction of the building and the likelihood of nuisance and disturbance to the amenity of nearby residents by reason of noise from within the premises, as a result of people entering or leaving the premises or from individuals or groups of customers gathered outside (e.g. in order to smoke).
- 6.1.2 Applications for new licences or for the extension in size of licensed premises should not normally be granted if the premises will use amplified or live music and operate within or abutting premises containing residential accommodation except that occupied by staff of the licensed premises. A condition may be

- imposed on new licences that entertainment noise shall be inaudible in any residence. Noise emanating from within licensed premises should not normally be audible outside.
- 6.1.3 Installation of sound limiting equipment and sound insulation may be required to minimise disturbance to the amenity of nearby residents by reason of noise from the licensed premises.
- 6.1.5 In determining applications for new licences or extensions in hours or terminal hours of licensed premises, regard will be had to late night public transport availability and location of taxi ranks to aid dispersal of customers.
- 6.1.6 Reasonable controls are available to all premises operators to minimise the impact of noise from customers outside. The council's Environmental Health Department has issued guidance on a number of steps that can be taken in this respect which are endorsed by this policy (see 6.2 below).

#### 6.2 Smoking Advice

#### 6.2.1 Premises licence holders will be expected to:

- Develop a management plan on how to manage smoking on your premises and ensure that all staff are aware of the contents of this plan, and that it is effectively implemented. Noise from people smoking and talking can be intermittent, vary in character and volume and be intrusive. An effective smoking management plan will help prevent neighbours being disturbed.
- Comply with any planning conditions restricting the use of outdoor areas.
- Ensure that any structures used by smokers comply with the design criteria detailed in the Heath Act 2006 and that any structures, awnings, retractable canopies, etc. have the relevant planning permission.
- Ensure any new lighting to outdoor areas must be designed so as not to cause a light nuisance to neighbours and again have the relevant planning permission and building control consent.
- Ensure that the conditions on the premises licence are complied with. There may be conditions restricting the hours of use of gardens and outdoor areas. Having reviewed the contents of the premises licence you may find it necessary to request a variation of your licence.
- Licence tables and chairs on the Public Highway under the provisions of the Highways Act 1980. These licences may have conditions restricting the times that the area can be used.
- Ensure drinks, glasses and bottles are not taken onto the highway unless there is a tables and chairs licence permitting use. A system should be adopted to prevent theft and 'spiking' of drinks, and reminding customers not to leave unattended items.
- Discourage smokers remaining in gardens and outdoor areas and determine terminal hours.
- Discourage smokers remaining outside by removing/disabling tables and chairs or prohibiting their use after a certain time. Lights and heaters will also be turned off.
- Introduce a system that after a certain time the number of smokers outside are restricted to a maximum number. Staff will be needed to manage this restriction.
- Employ staff and/or SIA registered door supervisors to manage doors and control customers and smokers entering and leaving the premises. Staff positioned on the doors can help to encourage customers not to cause a noise problem. It may be that staff are required to manage doors after a certain time, particularly during the hours when neighbouring residents are trying to sleep.
- Ensure door supervisors maintain order outside venues and protect customer safety. BCRP supports the use of Night Safe. Radio net and other pager systems and pub watch schemes can be used to provide for rapid police response and alert other venues where customers and staff are endangered.
- Position signs to remind customers that the premises is in an area where people live. It is not always obvious in busy commercial streets with flats

- above. By changing the design and wording of signs customers do not forget. Signs can be located in and outside the premises and on tables.
- Use CCTV to manage outside areas.
- 6.2.2 Licensed premises should normally display prominent, legible signs at exits reminding customers to leave in a quiet, peaceful, orderly manner.

#### 7 Protection of Children from Harm

- 7.1 The following details and measures are intended to address the need for the protection of children from harm; this includes emotional and physical harm which may be associated with licensed premises and certificated club premises (for example the exposure too early to strong language and sexual expletives, e.g. in the context of film exhibitions or where adult entertainment is provided). It is intended that the admission of children to premises holding a premises licence or club premises certificate should normally be freely allowed without restricting conditions (unless the 2003 Act itself imposes such conditions or there are good reasons to restrict entry or to exclude children completely).
- 7.2 Licensees should note the concern of the authority that drink related disorder frequently involves under 18's. To prevent illegal purchases of alcohol by such persons, all licensees should work with a suitable 'proof of age' scheme and ensure that appropriate identification is requested prior to entry and when requesting alcohol, where appropriate. Appropriate forms of identification are currently considered to be those recommended by police, trading standards officers and their partners in the Licensing Strategy Group (e.g. passport, photo driving licence or pass card).
- 7.3 It is the licensing authority's expectation that all staff responsible for the sale of intoxicating liquor receive information and advice on the licensing laws relating to children and young persons in licensed premises. Licensed premises staff are required to take reasonable steps to prevent under age sales. The licensing authority will not seek to limit the access of children to any premises unless it is necessary for the prevention of emotional or psychological harm to them. Each application will be considered on its own merit but particular areas that will give rise to concern in respect of children are to be found in section 5.3 below.
- 7.4 To reduce alcohol-induced problematic behaviour by under 18 year olds, to enforce underage purchase and drinking laws and to assist in the protection of children from harm, the licensing authority supports the following measures:-
  - Police should exercise powers (Confiscation of Alcohol (Young Persons) Act 1997) to remove alcohol from young people on the street
  - b) Police and trading standards should implement test purchasing to reduce sales to under 18s in on and off sales licensed premises
  - c) Further take-up of proof of age schemes will be promoted
  - d) In-house, mystery shopper type schemes operated by local businesses will be supported
  - e) Providers of events specifically catering for unaccompanied children should consider whether all staff at such events need to be DBS checked

- 7.5 The licensing authority will not seek to require that access to any premises is given to children at all times under normal circumstances this will be left to the discretion of the licensee. The following areas give rise to concern in respect of children, who will normally be excluded from premises:
  - where there have been convictions for serving alcohol to minors or with a reputation for underage drinking;
  - with a known association with drug taking or dealing;
  - · where there is a strong element of gambling on the premises;
  - where entertainment of an adult or sexual nature is commonly provided;
  - where premises are used primarily or exclusively for the sale and consumption of alcohol and there is little or no seating for patrons.

# Options may include:

- limitations on the hours when children may be present;
- age limitations (below 18);
- limitations or exclusions when certain activities are taking place;
- requirements for an accompanying adult;
- full exclusion of people under 18.
- 7.6 Licensees of premises giving film exhibitions will be expected to include in their operating schedules arrangements for restricting children from viewing age restricted films. Such premises will be subject to a mandatory condition requiring that access will be restricted to only those who meet the required age limit in accordance with any certificate granted by the British Board of Film Classification, or in specific cases where such certificates have not been granted, the licensing authority. The licensing authority does not intend to adopt its own system of film classification. The licensing authorities procedures for dealing with unclassified films are appended at **Appendix E of the Statement of Licensing Policy.**
- 7.7 Where children are expected to attend a public entertainment, appropriate adult supervision will be required to control the access and egress of children and to protect them from harm. This will normally be an adult member of staff for every 100 children. Where the entertainment is music and dancing, 2 persons, licensed by the Security Industry Authority (door supervisors) should be employed for every 100 children but will be subject to advice within the Event Safety Guide. Nothing in this policy shall seek to override child supervision requirements contained in other legislation or regulations. For exclusively under 18 events refenrence should be made to police guidelines (available from the Police Licensing Unit, Brighton tel. 101). The licensing authority recognises the Director of Childrens Services as being competent to advise on matters relating to the protection of children from harm. Applicants shall copy their applications to the Director of Childrens Services in its capacity as the responsible authority. Copies should be sent care of the Police. The "What to do" booklet is a national one and can be accessed here: http://www.brightonandhovelscb.org.uk/wpcontent/uploads/What-to-do-if-a-child-is-being-abused.pdf Probably also worth getting him to put in that if you are concerned about a child locally to contact the

- Multi-Agency Safeguarding Hub (MASH) on 01273 290400, or you can contact Sussex Police on 101. If they think a child is in immediate danger to dial 999.
- 7.8 Trading standards and the police undertake ongoing enforcement operations around under-age sales and test purchasing. Sussex Police, BCRP and undertake work concerning proxy purchases and counterfeit ID as part of the partnership support work with Community Safety and Trading Standards.
- 7.9 Trading standards have a programme of business support including training for local businesses to avoid under-age sales.

#### 8 Integration of Strategies

- 8.1 The licensing authority shall secure the proper integration of this policy with local crime prevention, planning policy, transport, tourism and cultural strategies by:-
  - Liaising and consulting with the Sussex Police, Community Safety Forum, Sustainability Commission representatives and following the guidance in community safety and crime and disorder strategy
  - Liaising and consulting with Public and Alcohol Programme Board
  - Liaising and consulting with the East Sussex Fire & Rescue Service
  - Liaising and consulting with the Local Strategic Partnership, Safety Advisory Group (Emergency Planning) and Equalities and Social Justice Consultation Forum
  - Liaising and consulting with the Planning authority
  - Liaising and consulting with the Highways authority
  - Liaising and consulting with local business and business associations.
     Having regard to any future documents issued relating to the Private Security Industry Act 2001, for example liaison or information sharing protocols
  - Liaising and consulting with the Trading Standards Team, for example with regard to test purchasing codes of practice
- 8.2 In line with statutory requirements and the Council's Inclusion Policy, the Licensing Authority shall have due regard to the need to eliminate unlawful discrimination, and to promote equality of opportunity and positive relations between persons of diverse backgrounds, for example communities of interest such as: lesbian, gay, bisexual and transgender people; disabled people; racial and ethnic groups; religious and faith groups.
- 8.3 This policy supports the aims of the tourism strategy, recognising the benefits for the tourism economy of creating a safer and more attractive city centre and improving competitiveness with other European cities. The Licensing Committee should receive any reports relevant to the needs of the local tourist economy and the cultural strategy for the area to ensure that it considers these matters.
- 8.4 The Licensing Committee should receive relevant information relating to the employment situation of the area and the need for new investment and employment where appropriate.

- 8.5 Specific conditions may be attached to premises licences to reflect local crime prevention strategies. Such conditions may include the use of closed circuit television cameras, use of the NightSafe radio system or accredited scheme, the provision and use of shatterproof drinking receptacles, drugs and weapons search policy, the use of registered door supervisors, specialised lighting requirements, hours of opening. Certificates issued to club premises shall reflect local crime prevention strategies and may include any or all of the requirements listed above.
- 8.6 The licensing authority will have regard to the need to disperse people quickly and safely from the city centre to avoid concentrations which may produce disorder and disturbance.

#### 8.8 Enforcement

- 8.8.1 The Enforcement of licensing law and inspection of licensed premises is detailed in the Protocol between Sussex Police, the East Sussex Fire & Rescue Service and Brighton & Hove City Council. This protocol reflects the need for more efficient deployment of Police and Local Authority staff commonly engaged in licensing enforcement and can be found at Appendix D (Lead Agency Status) of the Statement of Licensing Policy. In addition the Licensing Authority will have regard to its published Licensing Enforcement Policy in making enforcement decisions in accordance with Brighton and Hove City Council's Statement of Licensing Policy (Appendix B). In order to better target enforcement resources, inspections will be undertaken outside of normal office hours and the sharing of information between all enforcement agencies will be encouraged through joint meetings or similar arrangements.
- 8.8.2 Attention is drawn to the targeting of agreed problem and high risk premises requiring greater attention as identified in the protocol. A number of other council and government policies, strategies and guidance documents must be taken into account to complement the policy, including:
  - Community Safety & Crime Reduction Strategy
  - Drugs and alcohol strategies local alcohol harm reduction strategy
  - Objectives of the Private Security Industry Authority
  - The Anti-Social Behaviour Act 2003/ASBPC Act 2014
  - The Health Act 2006
  - The Violent Crime Reduction Act 2006
  - Policing and Crime Act 2009

#### 10 Live Music, Dancing & Theatre

10.1 This policy recognises the need to encourage live music, dancing and theatre for the wider cultural benefits of the community generally. In addressing such issues the potential for limited disturbance in neighbourhoods will always be carefully balanced with these wider benefits, particularly for children. The impact of licensing on regulated entertainment, particularly live music and dancing, will be monitored. Where indications are that such events are being deterred by licensing requirements, the policy will be revisited with a view to investigating how such situations might be reversed.

- 10.2 The Licensing Committee represents the general interests of a community in determining what conditions should be attached to licences and certificates as a matter of necessity for the promotion of the licensing objectives. All members of the Licensing Committee will be trained on Licensing Act 2003 and S182 Guidance. The Licensing authority is aware of the need to avoid measures which deter live music, dancing and theatre such as imposing indirect costs out of proportion to the income of the licence holder and to the risks presented. Only appropriate, proportionate and reasonable licensing conditions should impose any restrictions on such events.
- 10.3 The licensing committee will support the cultural zones, outdoor eating areas, food led operations, community pubs, live entertainment and protect living conditions in mixed use areas.

#### **APPENDIX A – Licensing Best Practice Measures**

Best Practice Measures to be included for consideration, in particular in SSA:

Matters that would normally be expected in operating schedules:

- the adoption of a policy (e.g. Challenge 25) with acceptable proof of id as per existing Statement of Licensing Policy
- all off sales to be made in sealed containers for consumption away from the premises
- a smoking policy which includes an assessment of noise and litter created by premises users
- the use of plastic or polycarbonate drinking vessels and containers, especially in outside areas or after specified hours
- a policy in relation to searching customers and for drugs, weapons, seized or lost and found property
- use of a refusals book for registering attempts to buy alcohol by underage persons or refusals to those intoxicated
- the installation of a digital CCTV system by liaison with, and to a standard approved by, Sussex Police
- policies for dispersal of customers which may include signage regarding taxi services' telephone numbers and advice to respect neighbours and minimize noise

Items to which positive consideration would be given:

- membership of Business Crime Reduction Partnership, Pubwatch, Neighbourhood Watch or similar schemes
- use of 'NightSafe' radio system or similar accredited scheme
- regular training and reminders for staff in respect of licensing legislation, policies and procedures; records of which should be properly recorded and available for inspection
- records of regular checks of all parts of the premises in relation to drug use

- systems in place to ensure details of barred clients are exchanged with other operators
- giving an agreed minimum notice of special events (screening of major sports events, birthday parties, adult entertainment, etc.) to relevant authorities and use of appropriate additional measures at such events

# Recommend best practice for both on and off premises

- Staff must be aware of the risk of the problem of proxy sales and offer assistance to responsible authorities to deter offences
- Signage on premises should set out legal duties
- Voluntary restriction of high strength alcohol operating schedules may be used to limit high ABV beers and ciders
- Staff training in addition to personal licence holders training, staff must be adequately trained for duties
- Challenge 25 would be the norm, particularly in the off licence trade
- Signage proxy sale deterrence

#### 5. FINANCIAL & OTHER IMPLICATIONS:

# **Financial Implications:**

5.1 The Licensing Act 2003 provides for fees to be payable to the licensing authority in respect of the discharge of their functions. The fee levels are set centrally at a level to allow licensing authorities to fully recover the costs of administration, inspection and enforcement of the regime.

Finance Officer Consulted : Monica Brooks Date: 13/08/18

#### Legal Implications:

- 5.2 The licensing authority must act to promote the four licensing objectives which are:
  - The prevention of crime and disorder
  - Public safety
  - The prevention of public nuisance
  - The protection of children from harm

The licensing authority must have regard to its statement of licensing policy and the guidance issued by the Secretary of State in carrying out its functions.

Lawyer Consulted: Rebecca Sidell Date: 09/08/18

#### Equalities Implications:

5.3 Diversity is valued and strong, safe communities are vital to future prosperity. Licensing policy aims to protect children from harm including sale and supply of alcohol to children.

#### Sustainability Implications:

5.4 Licensing policy aims to prevent public nuisance and develop culture of live music, dancing and theatre.

# **SUPPORTING DOCUMENTATION**

# **Appendices:**

- 1. Appendix A Part M (operating schedule) of the Application
- 2. Appendix B Proposed Plan of Premises
- 3. Appendix C Representations
- 4. Appendix D Map of area

# **Documents in Members' Rooms**

Brighton & Hove City Council, Licensing Act 2003: Statement of Licensing Policy 2016 as amended 24th March 2016.

Home Office, Revised Guidance issued under section 182 of the Licensing Act 2003, April 2018.

Public Health Framework for assessing Alcohol Licensing. Annual Report – Ward. 3rd edition. Public Health Intelligence. October 2017

# **Background Documents**

Brighton & Hove City Council, Licensing Act 2003: Statement of Licensing Policy 2016 as amended 24th March 2016.

#### **APPENDIX A**

M Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)

The premises will trade as a live music venue and bar in similar terms to how the Haunt previously traded in the adjoining premises, with the same music and times.

#### b) The prevention of crime and disorder

- SIA Door Supervisors must be provided on a ratio of 1:100 customers on any occasion.
- Records shall be maintained at the premises containing the full name, date of birth and home address of every door supervisor. The record shall include all times and dates when a door supervisor is employed.
- If not employed through an agency, authentic proof of identity of door staff shall be obtained in the form
  of a passport, drivers licence or a birth certificate. Copies of these documents will be held at the premises
  and made available to the police and/or council licensing authority immediately upon request (subject to
  the Data Protection Act 2018).
- The name and address of the agency through which door staff are employed must be included in the entry
  referring to the person concerned.
- 5. The management shall ensure door supervisors display a name badge and carry proof of licence.
- 6. CCTV and appropriate recording equipment shall be installed, operated and maintained to adequately cover the whole of the area designated for licensable activities including the public entrance/exit (both internally and externally), the dancers' entrance/exit (both internally and externally) and the entrance to the dancers private changing area to the reasonable standard required by the Sussex Police. CCTV footage will be stored for a minimum of 28 days and made available to a Police officer of the rank of Inspector or above (Subject to the Data Protection Act 2018) on request. A copy of the footage will be provided and returned to the premises within a reasonable time.
- 7. The CCTV system will record dates and times.
- 8. The management and premises will have an absolute Zero Tolerance policy in respect of drugs, with notices advising customers of this clearly displayed at the entrance. Any illegal drugs seized will be documented as required by the Police and stored in a secure "drugs box", and periodically the management will request the Police to come and remove all such drugs for destruction.
- 9. In the event that a person is found on the premises actively dealing in drugs, that person will be detained and the Police called to the premises. Any person found with more than a very small quantity of drugs in their possession which they claim is for personal use will be treated as "dealing" and detained until the Police are called and arrive.
- The management will permit the Police to use an "ION Track" drugs detector or other similar device inside the premises to detect the illegal use of drugs and will sign the Police consent form.
- Crime prevention and security measures shall be instigated throughout the premises following consultation with Sussex Police, as reasonably required.
- 12. The management of the premises will meet with the Police to discuss the safe and proper management of the premises on a minimum three monthly basis, unless the Police confirm in any one quarter that such a meeting is not necessary.

- The premises will continue to be a member of NIGHT SAFE or any similar organisation set up to replace this. The premises will also sign up to the BCRP Yellow Card scheme.
- 14. Shatterproof drinking receptacles will be provided where practicable.
- 15. The premises licence holder will operate a queuing system which will include internal queuing inside the front of the premises in line with the plan attached to the premises licence.
- A written dispersal plan will be agreed with the responsible authorities and operated by the premises licence holder.
- 17. A written drugs policy will be agreed with the police and operated by the premises licence holder.
- After 23.00 customers will not be permitted to smoke outside the front of the premises. They will be directed to the first floor smoking balcony which will be supervised by a member of staff whenever being used.

#### c) Public safety

19. When the DPS is not on site, there will be a control document held and maintained on site which will state who is in effective control and management of the premises in the absense of the DPS. Other persons in control and management of the premises will ideally be a Personal Licence Holder, and will be fully competent in licensing matters, health and safety and emergency evacuation measures.

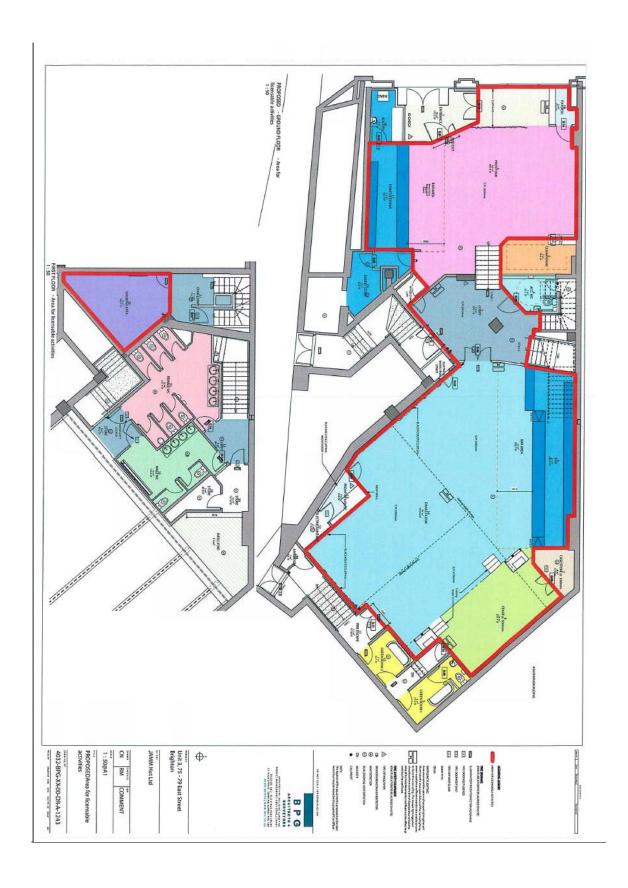
#### d) The prevention of public nuisance

- The sound limiting device shall be maintained in good working order at the level set by the Council Officers.
- Prominent and clear ntoices will be displayed at the exits requesting customers to respect the needs
  of local residents and to leave the premises and the area quietly.

#### e) The protection of children from harm

- The only identification that will be accepted will be that approved by PASS, photo driving licences or passports.
- 23. Under 18's will not be permitted on the premises after 22.00 hours. A clear notice shall be displayed at the entrance to the premises so that it can easily be read by persons entering the premises stating. "No persons under 18 will be admitted after 22.00 hours".
- 24. The premises will operate a "Challenge 21" scheme, whereby anyone who appears to be aged 21 or younger is asked for identification to prove their age. The adoption of this scheme and of the Club Scan or similar, and the stipulated forms of identification, will be clearly stated on the premises' website and in all literature producd encouraging attendance at the premises.

# **APPENDIX B**



#### **APPENDIX C**

Miss S Cornell Date: 23 July 2018

Senior Licensing Officer
Licensing Team, BHCC

Our Ref: 2018/05167/LICREP/EH

Bartholomew House Phone:
Bartholomew Square Email:

BNI IJP

# SC CON ENDS 03.08.18 VALID PCD & PNN (A)

Dear Miss Cornell,

**Licensing Act 2003** 

RE: Representation in regard to the application for a new Premises Licence (Ref. 2018/04136/LAPREN)

for The Haunt, 75-79 East Street, Brighton, BNI INF

I write to make a representation on behalf of the Council's Licensing Team, in their capacity as a Responsible Authority, in relation to the above application for a new Premises Licence to be issued for The Haunt, submitted by Matthew Felton-Dimmack.

This representation is made as the Licensing Team have concerns that the application could have a negative impact on the licensing objectives of prevention of crime and disorder and public nuisance, due to the premises' location within the Cumulative Impact Area, which is covered by a Special Policy within the Council's Statement of Licensing Policy (SoLP).

This premises falls within the Licensing Authority's Cumulative Impact Area which was adopted to give greater power to control the number of licensed premises within the city's centre. The Special Policy on Cumulative Impact was introduced because the Licensing Authority determined that the concentration of licensed premises and the subsequent numbers of people drawn into the city centre is causing exceptional problems of crime and disorder and public nuisance.

The effect of the Special Policy is that applications for new premises licences should normally be refused following relevant representations. This presumption of refusal can be rebutted by the applicant if they can show that their application will have no negative cumulative impact on licensing objectives including prevention of crime and disorder and public nuisance.

I note that there is no reference within the application to the premises' location within the city's Cumulative Impact Area. Guidance issued in under Section 182 of the above Act (revised April 2018) suggests that applicants should have regard to the Statement of Licensing Policy for their area (para 8.41) and in paragraph 8.43: 'Where specific policies apply in the area (for example, a cumulative impact policy), applicants are also expected to demonstrate an understanding of how the policy impacts on their application; any measures they will take to mitigate the impact; and why they consider the application should be an exception to the policy.' The Licensing Authority will always consider the circumstances of each case and whether there are exceptional circumstances to justify departing from its special policy in the light of the individual circumstances of the case.

In addition to the Special Policy on Cumulative Impact, the council's Statement of Licensing includes a Matrix approach for licensing decisions with provisions for a terminal hour for all classes of licensed premises in a particular area. The Matrix Model recognises the diverse operation and different risks presented by different classes of licensed premises. It provides a vision of what the Licensing Authority would like to see within its area and gives an indication of likelihood of success or otherwise to investors and local businesses making applications. Each application is still considered on its individual merit and there is discretion to depart from the Matrix approach policy in exceptional circumstances.

In regard to the Matrix policy, I can again not see any offered exceptional circumstances for departing from the Matrix policy, where it clearly indicates that no new nightclub licences should be granted within the Cumulative Impact Area.

Furthermore, when considering whether representations should be submitted, the Licensing Team have regard to the 'Public Health Framework for assessing Alcohol Licensing – October 2017' document. The premises sits within the electoral ward of Regency, which the document states under 'Crime and Disorder data' is worst out of 21 wards for all violence against the person, all injury violence, non-injury assault, sexual offences and criminal damage. It is also second worst for police recorded alcohol related incidents. Within the recorded 'Health data', the premises sits in the ward ranked worst for alcohol suspected ambulance call outs.

The Licensing Team therefore makes this representation to uphold the council's Statement of Licensing Policy, which we believe this application contradicts.

Yours sincerely

Mark Savage-Brookes Licensing Officer Licensing Team Regulatory Services From: Debbie Leigh

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW

**PREMISES LICENSE** 

Date: 26 July 2018 at 12:25:06 BST

To: Safety Ehl <

Cc: Debbie Gibson-Leigh, Tom Druitt Alex Phillips

#### SC CON ENDS 03.08.18 VALID PPN, PCD, PS, CIZ, PCH (B)

Good afternoon Dean,

I wish to register an objection regarding this license application from THE HAUNT music venue, as a resident of Clarendon Mansions and Chair of Brighton Old Town LAT.

The objection relates to the following licence objectives:

Prevention of Crime and Disorder Public Safety Prevention of Public Nuisance Protection of Children from harm

THE GROSVENOR CASINO has applied for planning permission to expand into the premises currently occupied by THE HAUNT, in Pool Valley/Brills Lane. As a consequence, a few months ago, residents, LAT members and councillors met with the new manager of THE HAUNT, who advised us of his intention to move THE HAUNT into DIRTY BLONDE, on East Street.

Residents expressed their concern at that meeting about the unsuitability of this premises as a live music venue. This venue has previously been used as a licensed restaurant, (SANTE FE) which worked well, until it became a nightclub (MADAM GEISHA) and latterly DIRTY BLONDE. The venue is more suited to being a restaurant than a premises for live or recorded music because the building is not sufficiently sound proofed enough to prevent noise leaking from it. Clarendon Mansions is next door to the premises and residents whose bedrooms are on the elevation directly opposite the venue were greatly impacted by the noise from this venue when it was a nightclub and will certainly suffer noise nuisance should it be allowed to become a live music venue. At the meeting, residents were promised a music sound check which never happened. Consequently, residents do not feel that the management of this premises takes their concerns seriously.

THE HAUNT currently uses its entrance in Pool Valley to control queuing and crowds. Where does the club intend to queue customers once it moves into DIRTY BLONDE? Residents in Clarendon Mansions will suffer noise nuisance from customers milling around outside whilst waiting to enter the venue late at night, cigarette smoke will intrude into bedrooms and living areas and potential public safety and disorder issues could occur if queuing is allowed around Clarendon Mansions into Brills Lane, or south into East Street's pedestrianised area, where residents' front door is situated. Residents are concerned that

they will not be able to safely access Clarendon Mansions if large groups of people are allowed to gather outside. There are young children living in the building who would be directly affected by these issues.

THE HAUNT also uses steel barriers to control queuing. For months, last year, these barriers were stored up against the walls of Clarendon Mansions and underneath residents flat windows, blocking the public highway and preventing City Clean from accessing the area to clean the street. Jonathan Rolls, Clarendon Mansions managing agent, wrote several letters to THE HAUNT to ask them to remove the barriers, but were ignored. Eventually, Highway Enforcement (Sara Leach is the BHCC contact) had to take away the barriers that were blocking the pavement and residents were forced to pay, out of their service charge, to have the barriers removed from under their windows. These barriers are still stored on the public highway, but chained to the wall, in Pool Valley. Where will THE HAUNT store its crowd control barriers, once it moves into DIRTY BLONDE?

These are not the actions of a good neighbour. Residents and council tax payers should not have to bear the cost of removing items that belong to a licensed premises, because its managers are too lazy to find adequate storage for them.

Of particular concern to residents is the application to perform live music until 4AM. Residents in Clarendon Mansions already suffer noise nuisance from THE HAUNT, with the loading/unloading of stage equipment late in the evening in Brills Lane, the tendency for bands to practice late afternoons with the club's rear doors open or out on the street so noise leaks out into Brills Lane. For example, on 11 July 2018, at 5pm, I had to call the premises manager to ask him to stop band members playing trumpets and saxophones in Brills Lane directly underneath residents windows. I received numerous complaints from residents because of this noise nuisance. Late at night, music fans gather outside the rear doors of the premises waiting for band members to emerge. This is tolerable currently, because this type of noise very seldom continues after 11pm. It would become intolerable if the premises was to have a live music license until 4AM and loading/unloading could potentially occur into the early hours.

Residents are also concerned about the application to sell alcohol off the premises until 4AM. Why would a live music venue need an off sales license? This, along with the 4AM on sales alcohol license will increase the potential for alcohol related anti-social behaviour and crime and disorder in East Street and Brills Lane. The premises needs to explain to residents why it wants an off sales license and how it intends to prevent crime and disorder and public nuisance from occurring because of it.

The disposal and collection of glass waste is also of concern to residents in Clarendon Mansions. This has been a real source of stress for residents with frequent complaints to the Environmental Health team about bottle disposals in Brills Lane late into the night and collections at 5AM in the morning. Residents have tried to engage with the both THE HAUNT (and DIRTY BLONDE before it ceased trading) to get these venues to change their waste disposal times but to no avail. Should a license be granted by the Panel, residents will want to see restrictions in the times of bottle disposal and collection so that they are not disturbed late at night/early morning. Disposal of bottle waste should not occur, for example, between 9pm and 8AM and collection of waste should not occur before 8AM.

THE HAUNT lies within the cumulative impact zone and should be subject to the special Statement of Licensing Policy. This states that applications for new premises licences or club

premises certificates within the Cumulative Impact Area, will be refused, following valid representations. THE HAUNT needs to show that their application will have no negative Cumulative Impact and residents cannot see evidence of this in their application. There is nothing in their application to show they have considered the Statement of Licensing Policy or how they will mitigate the consequent effects of a 4AM live music license on the four licensing objectives. They have also failed to provide adequate assurances to nearby residents that their intended activities will not compromise residents' safety, cause a public nuisance through excessive noise disturbance, or prevent crime or disorder or protect children from harm.

Brighton and Hove's Public Health Framework for Assessing Alcohol Licensing 2017 clearly shows that Regency Ward in which THE HAUNT is situated, is rated "worst" for alcohol related crime and disorder. THE HAUNT is directly within the hotspot area of police recorded alcohol related incidents and has not provided sufficient evidence to prove that there are exceptional circumstances for granting a new license to this premises.

I would be most grateful if you could confirm as soon as possible whether this is a valid representation.

Regards,

Debbie Gibson-Leigh Chair BOTLAT

From: Justin Manning

Sent: 30 July 2018 15:50

To: Dean Love

Cc: Tom Druitt; Alex Phillips

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW PREMISES

LICENSE

# SC CON ENDS 03.08.18 VALID PCD & PNN (C)

By Post and Via Email

30th July 2018

Dear Sirs.

With regards to 75-79 East street, Brighton BNI INF

I would like to object to the plans involving the above address, The Queens Hotel occupies the site just opposite and has suffered noise blight for many years since the licensing laws where changed 10 or so years ago.

All the various businesses that have inhabited that space since the original restaurant that occupied that space closed, (Santa Fe) has caused significant noise and disturbance in the area and let's not forget the crime figures attributed to some of those venues as well.

Whilst like many I appreciate the site of empty buildings is never a good thing for the City, the thought of this venue being permitted to carry on till 4.30 am every day it just to far, I would have thought there was enough evidence to support a reduction in licensing hours for this venue not an increase. There are 24 rooms of the hotel which directly face this venue accommodating up to 54 guests a night. And with all the will in the world there is no way any venue to control noise to a level (particularly at 4:30am in the morning when people would be leaving) that won't be a disturbance to our guests and other residents in the immediate area.

As to the Haunt moving in to that space whilst Dirty Blonde and Madam Geisha caused no end of issues, and noise complaints, this venue I fear would see an explosion, one only needs to walk past the current venue to see at any time of the day extremely noisy queues of people penned in with crowd control cages waiting to get in to the club, and while that is probably an issue for the YHA and the Royal Albion Hotels the area is much wider and larger space helping to disperse the noise generated. Having this volume of people in the

much smaller area that is the bottom of east street will be a complete nightmare with nowhere for the noise to disperse out to.

I hate to object but I really think this would cause an absolute nightmare for the Hotel and other residents in the immediate area.

Yours sincerely

Justin M Manning

General Manager | Kings, Queens & The Brighton Hotel in Brighton

Commercial Director | The Lowy Group

From: stuart lauchlan

Sent: 31 July 2018 14:20

To: Dean Love

Cc: Alex Phillips; Tom Druitt

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW PREMISES

LICENCE

# SC CON ENDS 03.08.18 VALID PNN & CIZ (D)

Dear Sir/Madame

I am writing as Chair of the Clarendon Mansions Residents Association to lodge an objection on behalf of residents to the above licence application.

Clarendon Mansions is situated at 80 East Street and comprises of 12 privately-owned flats, all occupied. The building is only a few metres from the proposed new venue for The Haunt, currently the vacant Dirty Blonde premises at 79 East Street.

Residents are deeply concerned at the idea of a live music venue opening up in that space. There was significant noise leakage and nuisance from Dirty Blonde and prior to that Madame Geisha. Neither was hosting or staging live bands as The Haunt intends to.

The building is not adequately sound-proofed. In conversation with The Haunt management, residents and Councillor Alex Phillips were promised that a sound test would be carried out prior to any licence application being made in order to reassure us that concerns were not justified. No such sound test took place. Residents fear that there would be considerable noise nuisance that would impact on our lives.

The Haunt in its present location has its front door opening out on Pool Valley. The proposed new location would open out onto East Street. Crowds emptying out of the venue would emerge and potentially gather essentially under the bedroom windows of Clarendon Mansions.

There are also regular incidents of gig attendees queuing up behind crowd barriers in Pool Valley prior to events. There is nowhere for any such gatherings to take place in East St without blocking the public highway, both pavement and Brills Lane - which is a through road for vehicle - or gathering outside of Clarendon Mansions. The potential for anti-social behaviour and the disruption this would cause to residents would be significant.

Residents are also concerned by the application to sell alcohol off the premises until 4am. The proposed new venue is at the heart of the Cumulative Impact Zone (CIZ), while East Street itself has a poor record with the police of alcohol-related incidents. The CIZ alone should surely result in such an application being denied?

Other Clarendon Mansions residents who are most likely to be directly impacted by the above application will make their own personal representations, but this should be taken as a general objection on behalf of the leaseholders of the building.

Stuart Lauchlan

Chair, Clarendon Mansions Residents Association

From: Alex Phillips

Sent: 31 July 2018 22:49

To: Dean Love

Cc: Debbie Leigh; stuart lauchlan; Tom Druitt

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW PREMISES

LICENSE

# SC CON ENDS 03.08.18 VALID PPN & CIZ (E)

Dear Dean

We are writing as ward councillors to lodge our objection to the licensing application which would, if successful, see The Haunt live music venue move into Dirty Blonde.

The objection relates to the following licensing objectives:

Prevention of Crime and Disorder

**Public Safety** 

Prevention of Public Nuisance Protection of Children from harm

As ward councillors we have had no end of complaints with regards to this venue due to its total lack of sound insulation, queues and loitering outside of the building.

We met with The Haunt management and were promised that sound testing and insulation would be done before any license application went forward. This as far as we are aware has not happened.

As ward councillors we are both extremely concerned that the area will become unsafe and that residents particularly but other businesses too will be disturbed by the venue, should the license be granted.

The venue is in the special stress area and the culminate impact zone, and in our view should not be granted a license.

One of us hopes to make a verbal representation at the licensing committee too.

Best wishes,

Alex

Councillors Alexandra Phillips & Tom Druit

Deputy Mayor

Brighton and Hove City Council

# **Representation to Licensing Application**

# SC CON ENDS 03.08.18 VALID PCD, PNN, PS & CIZ (F)

Name and Address of premises subject to application.

#### 1445/3/2018/04136/LAPREN THE HAUNT

Your name and address (residence or business).

Caroline Brennan

Note: Whether or not your representation can be considered depends upon whether your residence or business is likely to be directly affected by disorder and disturbance occurring or potentially occurring on the premises or immediately outside the premises. Please state the substance of your representation within one (or more) of the following categories (representations outside these categories cannot be considered).

# **Cumulative Impact Policy**

These premises are situated in the designated Cumulative Impact Area and we are very concerned that granting this licence will give rise to negative cumulative impact. It will create more people in the street and add to general noise and public disorder in the area of East Street.

There is a long history of problems from this unit as both the premises and the location are totally unsuitable for a café bar or night club. We don't have confidence that the business plan as presented will alleviate the problems caused by a 'live music venue and bar' literally a few metres away from a residential building. Our flat runs along the length of Brills Lane, so every single room is potentially exposed to noise nuisance every single day of the week until 4.30 am. This is simply intolerable.

We have acoustic secondary glazing, but as a listed building it was not permitted in every room. Whilst noise is reduced, it isn't stopped. Not only at night. Past experience of live music in this unit in the daytime/early evening is that in our living room simply nothing else can be heard; even conversation is difficult.

The evidence that these premises are an unsuitable location for The Haunt is very clear. Since the closure of Dirty Blonde the neighbourhood is transformed. Whilst there are still disturbances the expectation is to be able to sleep at night.

This application is prompted by The Haunt ceasing operation in its current premises. We don't believe that moving a night club to this unsuitable unit can be viewed as exceptional circumstances for setting aside the Cumulative Impact Policy. This is precisely the situation where this safeguard is most needed.

#### The Prevention of Crime and Disorder

These premises would remain open into the early hours and are likely to contribute to people staying in

the area and contribute to disorderly conduct and noise nuisance.

## **Public Safety**

Any increase in disorder and public nuisance would impact directly on the safety of residents living in the vicinity. The pavement is not wide enough to accommodate queues of people and pedestrians. It is particularly unsafe given the entrance is so near to traffic on the blind corner of Brills Lane/East Street.

#### The Prevention of Public Nuisance

We object to the disturbance from people using these premises into the early hours of the morning. Door supervisors are only able to manage their own customers immediately in front of their entrance. There is no supervision once people are around Clarendon Mansions using the building as a toilet/phone booth/wind shelter etc.

#### The Protection of Children from harm

There are children living and visiting Clarendon Mansions who should be protected from the sight and sounds of anti-social behaviour.

Signed: ... Caroline Brennan...... Date: 1st August 2018

01st August 2018

The Licensing Technical Support Officers
Environmental Health, Brighton & Hove City Council
Bartholomew House, Bartholomew Square
Brighton, East Sussex
BN1 IIP

#### SC CON ENDS 03.08.18 VALID PCD, PNN, PS & CIZ (G)

Dear Sarah Cornell,

# RE: APPLICATION FOR A NEW PREMISES LICENCE FOR THE HAUNT, 75-79 EAST STREET, BRIGHTON, EAST SUSSEX, BNI INF UNDER THE LICENSING ACT 2003. 1445/3/2018/04136/LAPREN.

I write on behalf of the Chief Officer of Police for Sussex to raise a representation against the grant of the above application on the grounds that it will undermine the Licensing Objectives of the prevention of crime and disorder, public nuisance and public safety. We also make reference to the Brighton & Hove City Council (BHCC) Statement of Licensing Policy.

This is a proposed new licence application in an area of the City which is subject to a Special Policy adopted by Brighton & Hove City Council. The premises lies in the Cumulative Impact Zone (CIZ) (as defined in the BHCC Statement of Licensing Policy) and seeks the following hours and licensable activities:

Films (Indoors), Live Music (Indoors), Recorded Music (Indoors), Performances of dance (Indoors), Anything of a similar description (Indoors)

**Everyday:** 11:00 - 04:00

Late Night Refreshment (Indoors)

**Everyday:** 23:00 – 04:00

Supply of Alcohol (On and Off the Premises)

**Everyday:** 11:00 – 04:00

Opening hours

**Everyday:** 11:00 – 04:30

In addition to these hours, the applicant is also seeking an extension of one hour for all licensable actives and opening times during a number of dates throughout the year.

Paragraph 3.1.4 of the Brighton and Hove City Council 2016 Statement of Licensing Policy states:

"The special policy will only be overridden in exceptional circumstances. The effect of this special policy is that applications for new premises licenses or club premises certificates within the area, or variations which are likely to add to the existing Cumulative Impact, will be refused following relevant representations. This presumption can be rebutted by the applicant if they can show that their application will have no negative Cumulative Impact".

The licensing decision matrix on page 16 of the Council Statement of Licensing Policy (SoLP) states that no new premises or premises licence variations asking for these licensable activities and hours will be granted in the CIZ, except in exceptional circumstances.

Paragraph 14.40 of the Secretary of State's Guidance to the Licensing Act 2003 (April 2018) provides:

'In publishing a CIA a licensing authority is setting down a strong statement of intent about its approach to considering applications for the grant or variation of premises licences or club premises certificates in the area described....Applications in areas covered by a CIA should therefore give consideration to potential cumulative impact issues when setting out the steps that will be taken to promote the licensing objectives.'

The applicant has not referred to the Cumulative Impact Zone or the BHCC Statement of Licensing Policy (SoLP) in their application. The application also offers no reasoning as to why this would be an exception to policy or why the SoLP should be departed from. The location for the new premises licence already holds a licence though no guarantees have been offered that this licence will be surrendered. Additionally the venue the Haunt is departing from still holds a night club premises licence sitting behind the newly granted casino licence and will stay live all the time the appropriate fees are being paid.

Further, although the applicant has offered a number of conditions Sussex Police do not believe these go far enough to help mitigate any potential risk in a busy and central area of the City. The conditions offered fall short of the current city wide expected standard. Sussex Police have submitted a proposal to the applicant in regards to updated conditions and also asking them to look at applying for reduced hours and the surrender of the current licence at the premises but to date, we have not had a full response. Sussex Police contend that the carrying on of additional licensable activity and the hours applied for at these premises will add to the existing negative cumulative effect in an area already saturated with late opening licensed premises.

Therefore, Sussex Police invite the Licensing Authority to seriously consider refusing this application.

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Insp Di Lewis

Licensing & Response Inspector Local Policing Support Team Sussex Police

# SC CON ENDS 03.08.18 VALID PCD, PNN & CIZ (H)



Licensing Department
Brighton and Hove City Council
Bartholomew House
Bartholomew Square
Brighton
BN1 1JP
By email: dean.love@brighton-hove.gcsx.gov.uk

2 August 2018.

Dear Sirs,

Yours

Simon D Perkins

Group Managing Director

## Licensing Application 75-79 East Street, Brighton BN1 1NF

On behalf of our group of companies, I hereby formally object to the above license application. We and operate The Queens Hotel and have suffered noise pollution and extreme anti-social behaviou many years that significantly increased when the licensing laws were relaxed some years ago.

Our Director and GM of the hotel, Justin Manning, has already sent a written objection.

I am writing to draw your attention to the fact this venue is within a Cumulative Impact Area.

Granting such a license extension must be contrary and in breach of this Cumulative Impact Area Pol ("CIP") that was introduced and designed to protect occupiers and tenants of surrounding businesse from increased anti-social and obnoxious behavior in such areas. If such an extension was granted would consider the Council to have acted grossly irresponsibly, contrary to the CIP and would take whatever measures necessary to have the decision reversed.

I trust you will take on board these comments and refuse the application.

From: Michael East

Sent: 02 August 2018 16:15

To: Dean Love

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW PREMISES

**LICENCE** 

# SC CON ENDS 03.08.18 VALID PCD, PNN, PS & CIZ (I)

Good afternoon Dean.

As per your previous request, I have included my full residential and postal address below along with my objection.

I wish to register an objection regarding this license application from THE HAUNT music venue, as a longstanding resident (of 13-years) of Clarendon Mansions.

The objection relates to the following licence objectives:

Prevention of Crime and Disorder

**Public Safety** 

Prevention of Public Nuisance

Protection of Children from harm

THE GROSVENOR CASINO has applied for planning permission to expand into the premises currently occupied by THE HAUNT, in Pool Valley/Brills Lane. As a consequence, a few months ago, residents, LAT members and councillors met with the new manager of THE HAUNT, who advised us of his intention to move THE HAUNT into DIRTY BLONDE, on East Street.

Residents expressed their concern at that meeting about the unsuitability of this premises as a live music venue. This venue has previously been used as a licensed restaurant, (SANTE FE) which worked well, until it became a nightclub (MADAM GEISHA) and latterly DIRTY BLONDE. The venue is more suited to being a restaurant than a premises for live or recorded music because the building is not sufficiently sound proofed enough to prevent noise leaking from it. Clarendon Mansions is next door to the premises and residents whose bedrooms are on the elevation directly opposite the venue were greatly impacted by the noise from this venue when it was a nightclub and will certainly suffer noise nuisance should it be allowed to become a live music venue. At the meeting, residents were promised a

music sound check which never happened. Consequently, residents do not feel that the management of this premises takes their concerns seriously.

THE HAUNT currently uses its entrance in Pool Valley to control queuing and crowds. Where does the club intend to queue customers once it moves into DIRTY BLONDE? Residents in Clarendon Mansions will suffer noise nuisance from customers milling around outside whilst waiting to enter the venue late at night, cigarette smoke will intrude into bedrooms and living areas and potential public safety and disorder issues could occur if queuing is allowed around Clarendon Mansions into Brills Lane, or south into East Street's pedestrianised area, where residents' front door is situated. Residents are concerned that they will not be able to safely access Clarendon Mansions if large groups of people are allowed to gather outside. There are young children living in the building who would be directly affected by these issues.

THE HAUNT also uses steel barriers to control queuing. For months, last year, these barriers were stored up against the walls of Clarendon Mansions and underneath residents flat windows, blocking the public highway and preventing City Clean from accessing the area to clean the street. Jonathan Rolls, Clarendon Mansions managing agent, wrote several letters to THE HAUNT to ask them to remove the barriers, but were ignored. Eventually, Highway Enforcement (Sara Leach is the BHCC contact) had to take away the barriers that were blocking the pavement and residents were forced to pay, out of their service charge, to have the barriers removed from under their windows. These barriers are still stored on the public highway, but chained to the wall, in Pool Valley. Where will THE HAUNT store its crowd control barriers, once it moves into DIRTY BLONDE?

These are not the actions of a good neighbour. Residents and council tax payers should not have to bear the cost of removing items that belong to a licensed premises, because its managers are too lazy to find adequate storage for them.

Of particular concern to residents is the application to perform live music until 4AM. Residents in Clarendon Mansions already suffer noise nuisance from THE HAUNT, with the loading/unloading of stage equipment late in the evening in Brills Lane, the tendency for bands to practice late afternoons with the club's rear doors open or out on the street so noise leaks out into Brills Lane. For example, on 11 July 2018, at 5pm, I had to call the premises manager to ask him to stop band members playing trumpets and saxophones in Brills Lane directly underneath residents windows. I received numerous complaints from residents because of this noise nuisance. Late at night, music fans gather outside the rear doors of the premises waiting for band members to emerge. This is tolerable currently, because this type of noise very seldom continues after 11pm. It would become intolerable if the premises was to have a live music license until 4AM and loading/unloading could potentially occur into the early hours.

Residents are also concerned about the application to sell alcohol off the premises until 4AM. Why would a live music venue need an off sales license? This, along with the 4AM on sales alcohol license will increase the potential for alcohol related anti-social behaviour and crime and disorder in East Street and Brills Lane. The premises needs to explain to residents why it wants an off sales license and how it intends to prevent crime and disorder and public nuisance from occurring because of it.

The disposal and collection of glass waste is also of concern to residents in Clarendon Mansions. This has been a real source of stress for residents with frequent complaints to the Environmental Health team about bottle disposals in Brills Lane late into the night and collections at 5AM in the morning. Residents have tried to engage with the both THE HAUNT (and DIRTY BLONDE before it ceased trading) to get these venues to change their waste disposal times but to no avail. Should a license be granted by the Panel, residents will want to see restrictions in the times of bottle disposal and collection so that they are not disturbed late at night/early morning. Disposal of bottle waste should not occur, for example, between 9pm and 8AM and collection of waste should not occur before 8AM.

THE HAUNT lies within the cumulative impact zone and should be subject to the special Statement of Licensing Policy. This states that applications for new premises licences or club premises certificates within the Cumulative Impact Area, will be refused, following valid representations. THE HAUNT needs to show that their application will have no negative Cumulative Impact and residents cannot see evidence of this in their application. There is nothing in their application to show they have considered the Statement of Licensing Policy or how they will mitigate the consequent effects of a 4AM live music license on the four licensing objectives. They have also failed to provide adequate assurances to nearby residents that their intended activities will not compromise residents' safety, cause a public nuisance through excessive noise disturbance, or prevent crime or disorder or protect children from harm.

Brighton and Hove's Public Health Framework for Assessing Alcohol Licensing 2017 clearly shows that Regency Ward in which THE HAUNT is situated, is rated "worst" for alcohol related crime and disorder. THE HAUNT is directly within the hotspot area of police recorded alcohol related incidents and has not provided sufficient evidence to prove that there are exceptional circumstances for granting a new license to this premises.

I am a resident at the following address:

From: sam zahid

Sent: 03 August 2018 11:59 AM

To: EHL Safety

Subject: DEAN - club opening

# SC CON ENDS 03.08.18 VALID PPN (J)

i strongly object to the plans of opening a club under our flats

i can't imagine the extra noise that we will endeavor

please consider the comfort of the resident

Sent from Outlook

Sam Zahid

From: s m

Sent: 03 August 2018 12:10 PM

To: EHL Safety

Subject: Objection to Licence application 1445 / 3 / 2018/ 04136/ LAPREN

# SC CON ENDS 03.08.18 VALID PCD, PNN & PS (K)

Re:

Application number Address Applicant name Received date

1445/3/2018/04136/LAPREN

Premises - new 75-79 East Street

Brighton

**BNI INF** 

Mr Matthew Felton-Dimmack 06/07/2018

Simon McGarity

The objection relates to the following licence objectives:

Prevention of Crime and Disorder

**Public Safety** 

Prevention of Public Nuisance

I am a first floor resident of Clarendon Mansions and wish to state my objection to application I445 / 3 / 2018/04136/ LAPREN I have four windows which face on to Brills Lane, three of which are between 5-10 meters from the rear exits of the existing Haunt and the proposed new venue.

What I am concerned about is first- the increase of footfall in Brills Lane from people who are drunk and disorderly and the resulting crime.

Secondly the noise- from the events held in the club ie music crowd, the increase of 'street noise' after the end of events in the club and the 'clear up' bottle disposal from interior of club to bin area and bottle collection from bin area to waste disposal trucks.

Brills Lane, being off the main highway, is not well lit yet close to the pubs clubs and casino. When Madam Gaisha was housed in those premises it was common to see and hear; drugs being sold and taken, fights, door staff ejecting and beating up patrons, people urinating and even having sex. The clientele of Dirty Blonde seemed to be different and the venue never seemed that busy, so in terms of the violence and drug trading things have improved.

There are still problems it is used as a rat run or from East Street to the Grosvenor Casino which is a popular end venue as it allows drinking until around 6am, it stinks of urine, BHCC does not clean this, the surrounding businesses owners and premises leaseholders do not clean this, so it just gets progressively worse, opening windows means the bedrooms kitchen and living rooms smell of urine from the street below.

The problems with the Haunt, as it is currently, is that often people hang around the rear exit after the event on Brills lane both from the acts and from audience. There is noise from the bands packing up and hanging about after. The road is often blocked by the bands unloading and setting up. I have on several occasions witnessed people sitting on residents cars, attempting to climb the building(80 East Street), playing instruments in the the street and Haunt staff and bands often leaving the sound proof doors open- general nuisance. Last night a band played at the Haunt, people hung around as the band packed up in the early hours 2/1/18, people climbed my building and broke a foul water pipe, human excrement poured in to the street all day and has yet to be cleaned.

My fears, based on current situation and previous experiences with night clubs housed in that building are; that with the larger venue and extended hours and off sales and the entrance moving to East street rather than Pool Valley there will be an increase in drunken people and the related noise, crime and disturbance after the venue closes, it is inevitable. Moreover that the licences granted have not conditions to hold the business to account, where there are conditions the relevant departments seldom take action to stop or prevent crime, disorder, public health, public safety and prevention of public nuisance. All of which are felt most by the residents whose homes neighbour these premises.

Though the police do attend if they are called, Brills Lane is not patrolled by the police or security firms that operate around the city. The Haunt nor the Casino make attempts to monitor the area or move people on. It is difficult to get BHCC to accept noise complaints and therefore act on them.

In terms of the bottle collections and disposal between 27/1/18 and 28/3/18, I was woken on 28 separate occasions by bottle collections or disposals which occured between the hours of 00.44am and 05.27am I9 times between the hours of 4am and 5am (I was not actually in the flat every day between those dates and there will have been more than this). What

happens is the trucks reverse down Brills Lane, leave their engines running which permeates the old sash windows and exhaust fumes into the bedroom the noise of the crashing bottles wakes me and it is very difficult to get back to sleep. So on a typical evening I can expect three hours sleep from the street noise of the venues closing to the bottles being collected. This can be less if, for instance, the clubs choose to dispose of the bottles (from venue to bins) the same evening say I or 2 am.

Recently this has improved but not through safeguards or restrictions of licences or through concerns being raised by residents or by monitoring of actions by BHCC and my fear is that if the application is granted there is little in place to address problems such as the violence drug dealing and noise that have taken place in the past which largely went unchallenged.

Kind regards

Simon McGarity

From: Rachel Dickinson

Sent: 03 August 2018 14:44

# SC CON ENDS 03.08.18 VALID PPN & PCD (L)

To: Dean Love

Cc: stuart lauchlan

Subject: 1445/3/2018/04136/LAPREN THE HAUNT - OBJECTION TO NEW PREMISES

LICENCE

I am writing a to lodge an objection to the above licence application.

As you know Clarendon Mansions is situated at 80 East Street and comprises of 12 privately-owned flats, all occupied. The building is only a few metres from the proposed new venue for The Haunt, currently the vacant Dirty Blonde premises at 79 East Street.

I have 4 children and have lived in this block of flats since 2001. As you can imagine I have seen changes on this road and some of these have adversely affected my children's wellbeing. This application to me seems certain to affect my children's upbringing negatively and therefore I am objecting. We expect to be here until the children leave home and the youngest, Candy, is currently only 10 years old.

The building is not adequately sound-proofed. I am sure you will agree it is imperative that school age children do not suffer from regularly disturbed sleep or subjected to the type of noise that would inevitably accompany such a venture - as well as the music seepage I am sure we will hear the queues, drunken arguments and lots of extremely poor language at considerable volume. I know I have chosen a town centre location in which to live but feel the level of anti social behaviour they would be exposed to would be detrimental to them.

The Haunt in its present location has its front door opening out on Pool Valley. The proposed new location would open out onto East Street. Crowds emptying out of the venue would emerge and potentially gather essentially under the bedroom windows of Clarendon Mansions.

I am worried about the impact this would have on all our lives and thank you for considering this objection.

Rachel Dickinson

# **APPENDIX D**

